

Homes and Communities
222 Upper Street, London N1 1XR

Report of: Executive Member for Community Safety

Meeting of: Executive

Date: 7 September 2023

Subject: Public Space Protection Order Extension 2023

1. Synopsis

On the 19th of October 2023, the existing borough-wide Public Space Protection Orders (PSPO) that are in place for dog control and alcohol related anti-social behaviour (ASB) will come to an end.

- 1.1. This report seeks to extend the existing PSPOs unchanged for a period of three years.

2. Recommendation

- 2.1. To approve the proposed PSPO extension as outlined in Appendix 1 and 2.

3. Background

- 3.1. Our Islington Together 2030 plan sets out a bold vision for working together with our diverse communities to create a more equal future for our borough by 2030. We want residents to feel safer in their neighbourhoods, parks and town centres and appreciate that the root causes of anti-social behaviour (ASB) in public spaces are routinely and actively tackled and managed by landlords, the council and police.
- 3.2. The council have undertaken large-scale consultation with those living and working in the borough and there is a consistent theme arising where community safety and anti-social behaviour are a clear priority for our residents. The council and its partners are committed to addressing these concerns and have invested in an ASB change programme to ensure that we deliver the very best for the people of Islington.
- 3.3. Islington Council currently has two existing, borough-wide PSPOs in place. The current orders are in place having taken over the legacy legislation

installed many years previously; namely Dog Control Orders (DCO) and Designated Public Place Orders (DPPO) These orders are one of a range of tools that the council utilise to manage ASB that has a detrimental impact in our community.

3.4. There is a need to utilise a PSPO because of ASB issues that are connected to the responsible management of dogs in Islington. Issues such as dog fouling, dogs making unwanted contact, acting aggressively, or being walked in banned areas, such as children's play areas are regularly reported to the council and there is a need to effectively manage spaces to ensure the safety of the public.

3.5. The key situations where the PSPO dealing with dog related ASB is enforced are:

- Excluding dogs from designated areas e.g. children's play areas in parks (A full list of specified sites is included in Appendix 2)
- Requiring dogs to be kept on leads in specific circumstances
- A brief data summary of dog related ASB is included in Appendix 5

3.6. The PSPO relating to alcohol was introduced in Islington in 2010 and gives the police and authorised Officers of the Council borough-wide powers to confiscate alcohol from a minority of drinkers whose excessive drinking causes problems for others in public spaces. These powers are particularly utilised in the management and prevention of alcohol related disorder pertaining to event and match days that taking place regularly in the borough. Our residents tell us clearly how such issues have a detrimental effect on the local community's quality of life.

3.7. The key situations where the PSPO dealing with alcohol related ASB is enforced are:

- Emirates Stadium and surrounding area on event days
- Pre and post loading around the night-time economy areas and transport hubs
- Persistent street drinking
- A brief data summary of alcohol related ASB and crime is included in Appendix 5

- 3.8. Under the relevant legislation, PSPOs must be renewed every three years with the current orders due to expire on the 19th of October 2023
- 3.9. The PSPOs are designed to ensure the law-abiding majority can use and enjoy public spaces without experiencing anti-social behaviour. These powers are not intended to disrupt peaceful activities and are used explicitly for addressing nuisance or annoyance associated irresponsible dog ownership or the consumption of alcohol in a public place.
- 3.10. A breach of a PSPO is a criminal offence subject to a maximum fine upon conviction of up to £1000. However, the use of Fixed Penalty Notices (FPN) of £100 is the more common method of discharging breaches across the country, where there is no requirement to attend court. Despite this, it is the Islington position that where possible, a warning would be issued before any FPN was issued.

4. Enforcement

- 4.1. It is an offence under section 67 of the 2014 Act to breach an Order without areasonable excuse.
- 4.2. Any enforcement of breaches may be undertaken by police officers, council enforcement officers or officers that have been given delegated powers by the local authority such as Parkguard.
- 4.3. Consideration must be given as to the proportionality of any enforcement action and where possible a warning would be issued before consideration for the issuing of a fixed penalty notice.
- 4.4. We recognise that the use of PSPO's in other parts of the country have drawn concern about how they are enforced and their impact on vulnerable people, whomay have support needs. Islington Council works in partnership to ensure that anyone with such needs can be signposted and supported to access suitable services, where they can get assistance.
- 4.5. The use of a PSPO forms part of an early intervention approach within Islington and has never been a blunt enforcement instrument to be utilised. Primacy is always given to the needs of our residents, even if they are involved in anti-socialactivity. Furthermore, during the previous 13 years the PSPO and previous legislation have been in place in Islington, no fixed penalty notices have been issued to people who are street homeless.
- 4.6. Islington has a history of utilising PSPO powers proportionality, with numerous examples whereby a response to ASB incidents, prompt referrals to support services rather than enforcement activity.
- 4.7. Senior officers and councillors should be reassured that the proposal to extend will not adversely impact vulnerable groups and the utilisation of the powers will be scrutinised by the Safer Islington Partnership.

- 4.8. There is a clear commitment within the proposal to improve the quality of the data and intelligence captured by both the police and council to ensure that effective monitoring of the use and efficacy of the orders can be assessed thoroughly in the future.
- 4.9. Islington Council and its partners will continue with a harm reduction approach where the safety of our residents, even those who are engaged in possible anti-social behaviour is our number one priority.

5. Implications

5.1. Financial Implications

- 5.2. The report seeks to extend the existing PSPO by a period of 3 years. Any new signage that is identified along with the maintenance or replacement of the existing signage will be met from current budgets. If any additional cost pressures are incurred, then management actions will need to be identified to cover this.

5.3. Legal Implications

The Council is proposing to extend the PSPO currently in place for anti-social behaviour related to street drinking and to extend the PSPO currently in place for dogs.

A PSPO can be extended where the Council is satisfied on reasonable grounds that doing so is necessary to prevent occurrence of or an increase in the activities identified in the order.

The extension cannot be for a period longer than 3 years, although a PSPO can be extended more than once.

Whilst it is not relevant in this case; a PSPO can be varied so that it applies to areas to which it did not previously apply only if the following conditions are met as regards activities in that area. The first condition is that:

- activities carried on in a public place within the Council's area have had a detrimental effect on the quality of life of those in the locality, or
- it is likely that activities will be carried on in a public place within that area and that they will have such an effect.

The second condition is that the effect, or likely effect, of the activities:

- is, or is likely to be, of a persistent or continuing nature,
- is, or is likely to be, such as to make the activities unreasonable
- justifies the restrictions imposed by the notice.

The Council must carry out a statutory consultation with the chief officer of police & the local policing body, the community representatives the council thinks it appropriate to consult and the owner or occupier of land within the restricted areas (although this does not apply to land that is owned and occupied by the Council).

There are no statutory requirements about the length of the consultation process although the Local Government Association guidance provides that the duration of the consultation should ensure sufficient time for the Council, to engage with all those who may be impacted by the PSPOs.

Draft proposals for a PSPO must be published as part of the consultation process. For varied orders, the text must be published and for extended orders the proposal must be publicised.

When a PSPO is varied or extended the Council must publish it on its website. The Council must also erect notices on or adjacent to the public place to which the PSPO relates to draw the attention of any member of the public using that place to the fact that the PSPO has been extended or varied, and its effect.

5.4. Environmental Implications and contribution to achieving a net zero carbon Islington by 2030

- 5.5. As the existing PSPOs are to be extended, there are no changes that would have new environmental implications. The PSPOs have a positive impact on the environment as they discourage dog fouling and littering associated with alcohol consumption.

5.6. Equalities Impact Assessment

- 5.7. The council must, in the exercise of its functions, have due regard to the need to eliminate discrimination, harassment and victimisation, and to advance equality of opportunity, and foster good relations, between those who share a relevant protected characteristic and those who do not share it (section 149 Equality Act 2010).
- 5.8. The council has a duty to have due regard to the need to remove or minimise disadvantages, take steps to meet needs, in particular steps to take account of disabled persons' disabilities, and encourage people to participate in public life. The council must have due regard to the need to tackle prejudice and promote understanding.
- 5.9. An Equalities Impact Assessment was completed on 23/05/2023. The main findings are that there are no negative equalities or safeguarding impacts. The full Equalities Impact Assessment is attached as Appendix 4 and has been signed off by the Equalities team.

6. Public Consultation

- 6.1. Before introducing, extending, varying, or discharging a PSPO, there are requirements under the Act regarding consultation, publicity, and notification. Local authorities are obliged to consult with the local chief officer of police; owners or occupiers of land within the affected area where reasonably practicable, and appropriate community representatives.
- 6.2. Councils should use a range of means to reach out to potential respondents, some of whom may be unable to feed back in certain ways, e.g. online.
- 6.3. The delivery of the online section of the public consultation was delivered by the Engagement HQ platform procured by the council. This is a purpose-built platform for public engagement and consultation.
- 6.4. The platform was due to be live across the council in May 2023, but implementation was delayed until June due to training requirements for staff. This delay had an impact on the ability to seek public consultation which was originally planned to take place in April.

- 6.5. Public consultation was subsequently initiated after proposals were shared with HMT due to the need to allow sufficient time (28 days) for public consultation to take place. Whilst the process allows for consultation to be initiated at any point in the process, where possible consultation would proceed after consultation with Corporate Management Board.
- 6.6. The consultation plan and route to extension detailed in Appendix 3 details the timeframes and scrutiny required for the possible extension and the timeframes.

7. Conclusion and reasons for recommendation

- 7.1. If the recommendation is not accepted, the council's powers to deal with alcohol related ASB and issues around dogs in children's play parks etc will lapse.

Appendices:

- Appendix 1 – Proposed alcohol related ASB PSPO
- Appendix 2 – Proposed dog related ASB PSPO
- Appendix 3 – Consultation plan
- Appendix 4 – Equality Impact Assessment
- Appendix 5 – Supporting data summary
- Appendix 6 – Public consultation summary

Final report clearance:

Authorised by: Executive Member for Community Safety

Date: August 2023

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APPENDIX 1.

Proposal for the extension of the Public Space Protection Order for anti-social behaviour related to street drinking

The council propose to extend the existing Public Space Protection Order (PSPO) for anti-social behaviour related to street drinking for an additional three years.

Under the terms of the Anti-social Behaviour, Crime and Policing Act 2014, the current orders will expire on 19 October 2023 and it is proposed that the PSPOs be extended for a further three years, until 19 October 2026.

PSPOs are an effective way of dealing with persistent anti-social activity by individuals or groups where there is a detrimental impact on the quality of life of those in the local area. The maximum penalty for failure to comply with a PSPO is a £1000 fine.

The wording of the PSPO for anti-social behaviour related to street drinking is as follows:

- No person shall refuse to stop drinking alcohol or hand over any containers (sealed or unsealed) which are believed to contain alcohol when required to do so by an authorised officer in order to prevent public nuisance or disorder.

It is important to be clear that the order does not ban drinking in public places but enables authorised officers from the council and police to request people to stop drinking where there is reason to believe that if they do not, alcohol-related nuisance and annoyance is likely to occur. The power will require individuals to surrender the alcohol and any opened or sealed containers.

These powers are not intended to disrupt peaceful activities and are used explicitly for addressing nuisance or annoyance associated with the consumption of alcohol in a public place. The power would also not ban the consumption of alcohol within a designated space and an offence is only committed if the individual refuses to comply with an authorised officer's request.

APPENDIX 2.

Public Space Protection Order for dogs - Proposed extension

The council propose to extend the existing Public Space Protection Order (PSPO) for dog controls for an additional three 3 years.

Under the terms of the Anti-social Behaviour, Crime and Policing Act 2014, the current orders will expire on 19 October 2023 and it proposed that the powers be extended for a further three years, until 19 October 2026.

PSPOs are an effective way of dealing with persistent anti-social activity by individuals or groups that is having a detrimental effect on the quality of life of those in the local area. The maximum penalty for failure to comply with a PSPO is a £1000 fine.

The Public Space Protection Order for dog's currently includes two conditions:

A. *A person in charge of a dog shall be guilty of an offence if, on any land to which this Order applies, he/she does not comply with a direction given by an authorised officer of the Authority to put and keep the dog on a lead.*

B. *A person in charge of a dog shall be guilty of an offence if, at any time, he/she takes the dog onto, or permits the dog to enter or to remain on, any land to which this Order applies as specified in Schedule 1.*

1. Dogs on leads by direction

The current PSPO requires a person in charge of a dog to put or keep a dog on a lead when directed to do so by an authorised officer in any public space. This order gives authorised officers the power to request that dogs are put on leads if they are considered not under the appropriate control of their owner.

This order allows the council to deal with potential annoyance or disturbance, without introducing overly restrictive measures on all dogs and is effective across all land to which the public has access.

The wording of the condition is as follows:

A person in charge of a dog shall be guilty of an offence if, on any land to which this Order applies, he/she does not comply with a direction given by an authorised officer of the Authority to put and keep the dog on a lead.

2. Dog exclusion areas

The current PSPO excludes dogs from certain areas including children's play areas as well as some marked and maintained sports areas such as football pitches and basketball courts and small public gardens. Registered assistance dogs are exempt from the order.

The list below in Schedule 1. details the sites included in the current PSPO and are proposed to remain.

The wording of the condition is as follows: *A person in charge of a dog shall be guilty of an offence if, at any time, he/she takes the dog onto, or permits the dog to enter or to remain on, any land to which this Order applies as specified in Schedule 1.*

WARD/LOCATION	SITE DESCRIPTION
BARNSBURY WARD	
Barnard Park	Part of site - playground, children's nursery gardens and sports facilities
Barnsbury Wood	Entire Site
Culpepper Community Garden	Food growing area only
Culpepper Open Space	Entire site
Lonsdale Square	Entire site
St Silas Church Gardens	Entire site
Thornhill Houses	Enclosed garden at rear of the block
Thornhill Crescent Garden	Entire site
Thornhill Square	Part of site - playground
BUNHILL WARD	
Coltash Court	Community garden at the rear of the building and adjacent to George Gillette Court
Compton Street Open Space	Entire site
Finsbury Leisure Centre	Part of site - pitches
Finsbury Square	Part of site - bowling green
Fortune Street Gardens	Part of site - playground
Old Street Island	Entire site
Percival Street	Play area at the front of Tompion House and the grassed areas between Grimthorpe and Crayle House
Pleydell Estate	Fenced playground within estate
Quaker Gardens	Entire site
Radnor Street Open Space	Part of site - playground and kick about
Redbrick Estate	Fenced playground within estate
St Luke's Estate	Fenced playground in front of Bath Court and the grassed landscape areas (excluding all paths) adjacent to Bath Court and Godfrey House
Stafford Cripps Estate	Fenced playground in front of Parmoor Court
Wenlake Estate	Fenced playground between Wenlake and Amis House
CALEDONIAN WARD	
Bemerton Villages	Fenced playground at rear of Coatbridge House
	Fenced playground at the side of Perth House
	Fenced children's playground at rear 80 -108 Pembroke Street
Bingfield Park	Part of site - pitch
Boston Estate	Play area next to Kelby House
Dehli Outram Estate	Play area next to 14 Delhi Street
	Football pitch opposite 27 Outram Place
	Pitch next to Vibart Walk
Joseph Grimaldi Park	Part of site - playground and kick about
Market Road Astroturf and Tennis Centre	Entire site
Winton School Site	Part of site - kick about
York Way Court	Children's play area opposite 50 Tiber Gardens

LAYCOCK WARD	
Arundel Square	Part of site - playground and kick about
Caledonian Estate	Play area opposite 5 Armour Close
	Play area at the centre of estate and in front Wallace House
Canonbury Square	Entire site
Compton Terrace	Entire site
Dixon Clarke	Fenced areas surrounding block
Highbury Memorial Westbourne Estate	Entire Site Football pitch and children's play area at Roman Way
Laycock Street Open Space	Part of site - playground and kick about
Mersey Estate	Football pitch and play area between Ringcroft Street and Mersey House
Papworth Gardens	Play area
Paradise Park	Part of site - playground, pitch, and children's nursery garden
Westbourne Estate	Football pitch and children's play area at Roman Way
CANONBURY WARD	
Annette Crescent	Entire site
Bentham Court	Playground in front of New Bentham Court
Cedar Court	Fenced play area at rear block
	Fenced area adjoining play area at rear Cedar Court and Lindsey Mews
Channel Islands Estate	Jersey House and Guernsey House: fenced grass area surrounding 9 storey blocks
	Sark House: fenced communal grass area at corner Clephane and Clifton Roads
Dovercourt Estate	Threadgold House - fenced areas to rear and sides of tower block
	Ilford House - fenced areas to rear and sides of tower block
Downham Court	Grassed area to rear of block
Elizabeth Kenny House	All fenced grass areas within estate
Haslam / Horsfield House	All fenced grass areas surrounding the blocks
Lillian Baylis	Grassed area at rear of block
	Grassed area at rear of Marie Curie House
Mitcheson / Baxter Open Space	Part of site – kick about
Morton Road Open Space	Part of site - playground and kick about
New River Green Estate	Two fenced areas at rear of Arran Walk
	Children's play area to north Jethou House and the grass area opposite, excluding central pathway
	Fenced and open play area rear Upper Handa Walk / Lismore Walk accessible via Douglas Road
	Fenced play area rear Caldry Walk and Alderney House
	Red House Square – Fenced play area within the cul de sac at Red House Square. Canonbury Crescent off Aran Walk

	<p>Jersey House Fenced grass areas surrounding the nine-storey block</p> <p>Guernsey House - Fenced grass area surrounding the nine-storey block</p> <p>Sybil Thorndike House - fenced communal grass area on Clephane/St. Paul Road junction and opposite Lismore Walk</p> <p>Bute Walk - fenced communal grass area past church on corner of Essex Road</p> <p>Mull Walk - two walled grass areas opposite Guernsey House on the New River (Marquess) Estate</p>
Newberry House	Top of Northampton Street play and grassed areas to rear of main block
Nightingale Park	Part of site – play area
Rosemary Gardens	Part of site - playgrounds, children's nursery garden, waterplay area, football pitch and tennis court.
Rotherfield Court	<p>Fenced grass area at junction Rotherfield Street and Elizabeth Ave</p> <p>Fenced grass area at rear 25-52 Rotherfield Court</p>
Sickert Court	<p>Ashby House play and grassed area to the rear of blocks parallel with Essex Road</p> <p>Grassed area to the rear of Eric Fletcher Court</p>
Southgate Court	Grass area surrounding outside and inside both blocks
St. Paul's Roadside Garden	Entire site excluding seating areas
Tensing House	Grassed areas at both front and rear of blocks
Walkinshaw Court	Fenced enclosed area in the centre of the block
CLERKENWELL WARD	
Atteneave Street	Sherston Court fenced kick about area
Brunswick Estate	Fenced playground within estate
Earlstone Estate	Fenced playground within estate
Finsbury Estate	<p>Fenced playground in front of Michael Cliffe House, Skinner Street</p> <p>Fenced kick about situated between Patrick Coman and Michael Cliffe House</p>
Granville Square	Part of site - playground and kick about
Mallory Buildings	Playground at the rear of block
Margery Street Estate	Play area at Charles Simmons and Baginigge House
Myddelton Square	Part of site – playground
Northampton Square	Entire site
Percy Circus	Entire site
Spa Fields and Extension	Part of site - 2 playgrounds, multi sports pitch (MUGA).
Spa Green Estate	Fenced playground within estate
St. James's Clerkenwell	Part of site - playground
Weston Rise Estate	Fenced playground within the estate
Wilmington Square	Entire site
FINSBURY PARK WARD	

Andover Estate	All fenced play areas / playgrounds and all fenced grassed areas within estate
Hood Court	All fenced grassed areas within estate
Isledon Road Gardens	Entire site
Kinloch Gardens	Part of site - playground
Six Acres Estate	Fenced kick about front of Monksfield Fenced play area front of Dellafield Fenced grassed area front of Millfield Fenced play area and grassed area facing Fyfield
Vaudeville Court	Entire Site
Woodfall Road Open Space	Part of site - playground and kick about
HIGHBURY WARD	
Arvon Road Community Garden	Entire site
Brancaster House	Enclosed garden area covering rear and side elevations of block
Fieldway Crescent	Entire site
Gardner Court	Fenced ball court
Highbury Fields	Part of site - playground, children's nursery garden, sports facilities, and enclosed family safe play areas opposite cafe and on top field
Lillie House	Fenced grassed area adjacent to car park
Manning House	Enclosed grassed area used by children
Olden Gardens	Entire site
Quadrant Estate (202-240)	Fence kick about - front of Birchmore Hall
Taverner Estate and Packett Square	Fenced football pitch in middle of estate
Woodstock House	Enclosed garden area adjacent to communal front entrance door
ARSENAL	
Arvon Road Allotments	Entire site
Blackstock Estate	Play areas opposite 1-15 Blackstock House and Front of Hurlock House
Courtney Court	All fenced grassed areas within estate
Deepdale	All fenced grassed area within estate
Gillespie Park	Part of site - nature reserve
Harvest Estate	All fenced play areas / playgrounds on estate Fenced kick about front of Hind House
Monsell Road Allotments	Entire site
Quill Street Allotments	Entire site
HILLRISE WARD	
Belvoir / Highcroft Estate	Communal gardens and children's' play area
Elthorne Estate	Duncombe Road - fenced kick about area near the school Open play area at the rear of church on Partington Close
Elthorne Park	Part of site - playground and sports facility and the Noel Baker Peace Garden
Grenville Road Gardens	Entire site
Hillrise Mansions	Fenced play area near 22-35 Fenced grass areas either side of the play area
Hillside Estate	Fenced play area near flat 38
Holly Park Estate	Fenced play area by block 149-179

Hornsey Lane EMB	Fenced kick about and unfenced play area near to Kier Hardie House
	Unfenced play area by Arthur Henderson House
Hornsey Rise Estate	Fenced play area with lockable gates at rear of Ritchie House
Manchester Mansions	Railing with lockable gate near to Block 17-25
New Orleans Estate	Fenced kick about by Bayon House on Sunnyside Road
	Fenced play area at rear Iberia House
	Kick about area by Cromartie Road
Whitehall Community Garden	Entire site
Zoffany Park	Entire site
HOLLOWAY WARD	
Caledonian Park	Part of site - play area and multi sports pitch (MUGA)
Penn Road Garden	Entire site
Stock Orchard Estate	Football pitch between Sturmer Way and Russet Crescent
JUNCTION WARD	
Archway Park	Entire site
Archway Triangle	Entire site
Bovingdon Estate	Fence play / kick about area near 1 Bovingdon Close
Dartmouth Park	Part of site - playground and kick about and fenced and gated Natural Play area
Foxham Gardens	Part of site – playground
Girdlestone Estate	Play area near to flat 245
	Fenced and sealed off play area near community centre
	Fenced play area and kick about near bus garage by McDonald Road
	Brick walled play area near Highgate Hill Road
Grovedale Estate	Kick about area near flat 97 Levison Way
Hargrave Park	Kick about area near Forest Way
John King Court	Lockable fenced play area near caretaker's lodge
Miranda Estate	Play area near Henfield Close
	Play area near Pautley Close
Pemberton Gardens	Entire site
Tremlett Grove	Play area near to Llewellyn House
Tufnell Park Playing Fields	Entire site
Wedmore Estate	Fenced play area near car park just after main entrance to the estate
Whittington Park	Part of site - playground, pitch, pavilion, and children's nursery gardens
MILDMAY WARD	
Besant Court	Kick about in front of 41-70
Docwras Wood	Entire site
Hawthorne Close	Fenced small playground at front entrance of 1- 20 Hawthorne Close
	All grassed areas front and back of Hawthorne Close
Highbury Estate	Enclosed football pitch located near Collins Road

John Kennedy Estate	Fenced grass areas at: front and rear 1-16 John Kennedy Court; front and rear 17-34 John Kennedy Court; rear of 35-84 John Kennedy Court
Kerridge Court	Fenced area along Kingsbury Road Play area located between blocks 1-20 Football pitch between 111-130
King Henry's Walk	Entire site
Mayville Estate	Fenced grass play area between Skelton and Lydate House Fenced kick about in front of Bronte House Fenced kick about between adjacent to Conrad House Fenced play area between Meredith and Webster House Fenced play area behind Beckford House
Mildmay Estate	Haliday House - grassed area surrounding block on right side and rear from the front view
New River Court	Fenced children's play area adjacent to sub-station and rear boundary wall
Newington Green	Part of site - playground
Park View Estate	
Seaforth Crescent	Fenced football pitch adjacent to No 17
Spring Gardens	Fenced kick about area adjacent to electricity sub-station
St. Jude's Open Space	Part of site - playground
St. Paul's Shrubbery	Part of site - playground and pitch
TUFFNEL PARK WARD	
1-122 Dalmeny Avenue	Play area in grass area opposite 6-52 Dalmeny Avenue
50 - 57 Hilldrop Crescent	Fenced kick about area near community centre
Brecknock Estate	Fenced kick about area near Carpenter House and play area Curran House
Chambers Road Open Space	Entire site
Dalmeny Park	Entire site
Holbrooke Court	Fenced kick about area near Willow School
Lower Hilldrop Estate	Fenced kick about area between Coombe and Ivinghoe House Play area at centre of Saxonbury Court
Margery Fry Estate	Fenced playground opposite grass area in front of building
Moelwyn Hughes	Railed play area outside 1 Moelwyn Hughes Fenced kick about adjacent 14 Moelwyn Hughes
Trecastle Way / Pendym Way	Fence play area adjoining the two locations
Tufnell Park Estate	Kick about area at back of Hollins and McCall House
Upper Hilldrop Estate	Railing play area at centre of the estate opposite Rushmore House
ST MARY'S & ST JAMES' WARD	
Arlington Square	Entire site
Astey's Row Playground	Part of site - play area and kick about
Basire Street Playground	Entire site
Battishill Street Gardens	Entire site

Canonbury Court	Children's play area at the rear of 44-66 Wakelin House
Cummings Estate	Fenced playground between Turnbull House and Strang House
Dibden Street Open Space	Part of site - informal play area
Gibson Square	Entire site
Milner Square	Entire site
Packington Gardens	Entire site
Parker Court	Play area within estate
Sir Hugh Myddleton Statue	Entire site
Spriggs House	Children's' play area opposite 13-18 Spriggs House
Tibby Place	Entire site
Tyndale Mansions	Children's play area to the rear of Tyndale Mansions
ST PETER'S & CANALSIDE WARD	
City Road Estate	Fenced playground at side Kestrel House
	Playground and kick about at rear Peregrine House
Cluse Court	Fenced playground within estate
Elia Street	Fenced area and kick about on estate
Gambier House	Grassed area at front and rear of block
Graham Street Open Space	Part of Site - playground and kick about
Jessop Court	Play area in rear garden
King Square Estate	Playground and kick about at Rahere House
King Square	Part of site - playground and water play area
Nelson Place	Fenced playground and kick about within the estate and on Theseus Walk
TOLLINGTON WARD	
Bennett Court	Fenced play area / playgrounds: facing 1-16; rear 50-66; rear 87-94; rear 95-118
Blenheim Court	Railing play area near to 74
Cornwallis Park	Entire site
Crouch Hall Court	Railing play areas near 59-66; 51-58; 91-100
	Kick about area near 35-42
Davenant Road Open Space	Entire site
Evershot Road Allotments	Entire site
Eversleigh Street Open Space	Part of site - community garden
Landseer Gardens	Entire site
Ringmere Garden	Play area next to block 2-14 Ringmere Gardens
Royal Northern Gardens	Entire Site
Salterton Road Open Space	Entire Site
Simmons House (219-261)	Fenced play area facing 9-16 Simmons House
	Fenced grass areas at rear of 1-24 and 219 Simmons House
Sussex Close	Railing play area outside 15-22
Sussex Way Gardens	Whole Site
Wray Crescent	Part of site - playground, cricket field and multi sports pitch (MUGA (Multi Use Game Areas))

Appendix 3 PSPO Consultation Plan

Introduction

Before introducing, extending, varying or discharging a PSPO, there are requirements under the Act regarding consultation, publicity and notification. Local authorities are obliged to consult with the local chief officer of police; owners or occupiers of land within the affected area where reasonably practicable, and appropriate community representatives.

Councils should use a range of means to reach out to potential respondents, some of whom may be unable to feed back in certain ways, eg online. Set out below is an overview of the consultation plan as well as considerations made to ensuring that the consultation meets the needs of the act.

Decision Making

Islington Council has a recognised process for decision making for the use of legislative powers and full scrutiny of proposals are fulfilled within that framework. The current timetable for the proposals are detailed as follows:

Location	Date
HMT	20th June 2023
Executive	7th September 2023

Consultation approach

The council will host a public consultation to garner the views of those who live, work and play in Islington. The consultation will be made available through the council website and will allow for extensive feedback from the community. In addition to receiving general feedback, the council will make requests for direct consultation from communities or specific groups in the borough who may have a specific interest in the proposal.

For example, there will be direct contact made to all Friends of Parks groups in the borough as well as to Tenant and Resident Association and ward panel chairs. Given the nature of the PSPO in relation to street drinking, a range of alcohol support organisations and charities will be contacted to ask for their views.

Where possible we will seek a formal response from the hundreds of voluntary and community sector organisations based in Islington as well as independent community groups who have a role in keeping Islington safe such as the Islington Safer Neighbourhood Board, Islington Stop and Search Monitoring Group and Islington Hate Crime Forum.

Promotion of the consultation will be undertaken by using a variety of channels including social media, electronic noticeboards and leaflets. Additionally, there will be a number of posters promoting the consultation that will be erected in the parks and spaces affected by the proposal as well as in each of the wards in the borough at the designated sites below.

To ensure that those without access to technology have an ability to access consultation, we will make available hard copies of the consultation for those unable to use the weblink.

Location of notice(s)	Designation	Easting	Northing
Archway Tower, 2 Junction Road, N19 5RQ (Lamppost outside)	Archway Town Centre	529390	186818
165a Junction Road, N19 5PZ (Lamppost outside)	Archway Town Centre	529253	186290
742 Holloway Road, N19 3JF (Lamppost outside)	Archway Town Centre	529693	186695
174 Junction Road, N19 5QQ (Lamppost outside)	N/A	529167	185935
21 Pemberton Gardens, N19 5RR (Lamppost outside)	N/A	529611	186513
11 Archway Road, N19 3TX (Lamppost outside)	Archway Road LSA	529266	187116
24 Highgate Hill, N19 5NL (Lamppost outside)	Highgate Hill LSA	529113	187061
Location of notice(s)	Designation	Easting	Northing
83 Hazelville Road, N19 3NB (Lamppost outside)	Hillrise LSA	529723	187547
60 Crouch Hill (corner of Crouch Hill and Mount View Road), N4 4AD (Lamppost outside)	N/A	530346	187748
481 Hornsey Road, N19 3QL (Lamppost outside)	Hornsey Road North LSA	530142	187210
48 Cressida Road, N19 3LB (Lamppost outside)	Whitehall Park LSA	529498	187380
123 St Johns Way, N19 3RQ (Lamppost outside)	N/A	529652	187200
163 Stroud Green Road, N4 3PZ (Lamppost outside)	Finsbury Park Town Centre	530926	187287
378 Hornsey Road, N19 4HT (Lamppost outside)	Hornsey Road (Tollington) LSA	530471	186723
654 Holloway Road, N19 3NU (Lamppost outside)	Upper Holloway Road LSA	529992	186504
152 Tollington Park, N4 3AD (Lamppost outside)	Tollington Park LSA	530985	187125
19 Crouch Hill, N4 4AP (Lamppost outside)	Crouch Hill LSA	530644	187425
454 Hornsey Road, N19 4EE (Lamppost outside)	N/A	530336	186947
80 Hanley Road, N4 3DR (Lamppost outside)	N/A	530489	187186
129-131 Fonthill Road, N3 3HH (Lamppost outside)	Finsbury Park Town Centre	531233	186706
North Library, Manor Gardens, N7 6JX (Lamppost outside)	Nag's Head Town Centre	530327	186282
Sobell Leisure Centre, Hornsey Road, N7 7NY (Lamppost outside)	N/A	530941	186101
17 Moray Road, N4 3LD (Lamppost outside)	N/A	530814	186849
90-92 Seven Sisters Road, N7 6AE (Lamppost outside)	Nag's Head Town Centre	530706	186193

174 Seven Sisters Road, N7 7px (Lamppost outside)	Seven Sisters Road LSA	531049	186458
1-5 Campdale Road, N7 0EA (Lamppost outside)	Campdale LSA	529619	185953
Tufnell Park Station, Brecknock Road, N19 5BQ (Lamppost outside)	N/A	529186	185842
35 Hilldrop Road, N7 0JE (Lamppost outside)	N/A	529888	185371
3 Cardwell Terrace, N7 0NL (Lamppost outside)	Cardwell Terrace LSA	530184	185791
154 Holloway Road (Lamppost outside), N7 8DD	Lower Holloway LSA	531154	185256
66a Drayton Park (Lamppost outside), N5 1ND	Drayton Park LSA	531505	185527
3 Highbury Park N5 1QJ (Lamppost outside)	Highbury Barn LSA	531943	185567
83 Hornsey Road, N7 6DG (Lamppost outside)	N/A	530977	185873
52 St Thomas Road, N4 2QW (Lamppost outside)	N/A	531453	186486
Nisa Local, 474-476 Caledonian Road, N7 8TB (Lamppost outside)	Caledonian Road (Cottage Road) LSA	530616	184977
386 York Way, N7 9LW (Lamppost outside)	Brecknock Road LSA	529927	184922
295 Holloway Road, N7 8HS (Lamppost outside)	Nag's Head Town Centre	530962	185433
355 Camden Road, N7 0SH (Lamppost	N/A	530455	185696

Location of notice(s)	Designation	Easting	Northing
outside)			
Delta House, 4-10 North Road, N7 9EY (Lamppost outside)	N/A	530380	185044
1 Hillmarton Terrace, N7 9JP (Lamppost outside)	Hillmarton Terrace LSA	530215	185465
115 Highbury New Park, N5 2HG (Lamppost outside)	N/A	532334	185721
Wilmington House, 17 Highbury Crescent, N5 1RU (Lamppost outside)	N/A	531516	185076
211 Blackstock Road, N5 2LL (Lamppost outside)	Finsbury Park Town Centre	531932	186243
298 St. Paul's Road, N1 2LH (Lamppost outside)	St Pauls LSA	531755	184743
34 Caledonian Road, N1 9DT (Lamppost outside)	King's Cross LSA	530472	183107
29-31 Brewery Road, N7 9QH (Lamppost outside)	Caledonian Road (Central) LSA	530278	184518
345 Caledonian Road, N1 1DW (Lamppost outside)	Caledonian Road (Copenhagen Street) LSA	530658	184277
47 Roman Way, N7 8XF (Lamppost outside)	Roman Way LSA	530763	184780
188-194 York Way, N7 9AS (Lamppost outside)	N/A	530130	184170
183 Copenhagen Street, N1 0SR (Lamppost outside)	N/A	530618	183667
74 Chapel Market, N1 9ER (Lamppost outside)	Angel Town Centre	531267	183299
253 Liverpool Road, N1 1LX (Lamppost outside)	Liverpool Road/Barnsbury Street LSA	531422	184048
51 Thornhill Road, N1 1JT (Lamppost outside, on corner of Belitha Villas)	N/A	531117	184386
82 Barnsbury Road, N1 0ES (Lamppost outside)	N/A	531140	183623
McDonalds, 251-256 Upper Street (Lamppost outside)	Upper Street LSA	531625	184664
6 Westbourne Road, N7 8AU (Lamppost outside)	Westbourne Road LSA	531040	184673
108-109 Upper Street, N1 1QN (Lamppost outside)	Angel Town Centre	531687	183815
51 Canonbury Road, N1 2DG (Lamppost outside)	N/A	531922	184294
109 Highbury Station Road, N1 2SY (Lamppost outside)	N/A	531423	184612
64 King Henry's Walk, N1 4NJ (Lamppost outside)	King Henry's Walk LSA	533295	185086
37 Newington Green Road, N1 4QT (Lamppost outside)	Newington Green LSA	532726	184964
136 Balls Pond Road, N1 4AD (Lamppost outside)	Balls Pond Road LSA	532941	184820
89 Grosvenor Avenue, N5 2NL (Lamppost outside)	Grosvenor Avenue LSA	532392	185059
35 Petherton Road, N5 2QX (Lamppost outside)	N/A	532486	185424

91 Highbury New Park, N5 2EU (Lamppost outside)	N/A	532348	185580
Sainsbury's, 329 Essex Road, N1 2YG (Lamppost outside)	Essex Road LSA	532555	184523

Location of notice(s)	Designation	Easting	Northing
105-107 Southgate Road, N1 3JS (Lamppost outside)	Southgate Road LSA	532897	184232
13 Canonbury Place, N1 2NQ (Lamppost outside)	Canonbury Place LSA	532024	184543
44 Halliford Street, N1 3EJ (Lamppost outside)	N/A	532578	184134
21 Canonbury Park North, N1 2JZ (Lamppost outside)	N/A	532158	184720
283-285 New North Road, N1 7AA (Lamppost outside)	New North Road LSA	532450	183819
55 Colebrooke Row, N1 8AF (Lamppost outside)	N/A	531795	183548
The Charles Lamb, 16 Elia Street, N1 8DE (Lamppost outside)	N/A	531768	183152
51 St Peter's Street, N1 8JR (Lamppost outside)	St Peters Street LSA	531998	183463
198 Essex Road, N1 3AP (Lamppost outside, on corner of Essex Road and New North Road))	Embassy LSA	532195	184122
6 Prebend Street, N1 8PT (Lamppost outside Charles Landau Dentistry)	Packington Estate LSA	532154	183664
City and Islington College, 309 Goswell Road, EC1V 7JT (Lamppost outside)	Angel Town Centre	531638	182985
132 Whitecross Street, EC1Y 8PU (Lamppost outside)	Whitecross Street, LSA	532379	182271
32 City Road, EC1Y 2AY (Lamppost outside)	N/A	532803	182144
5 Lever Street, EC1V 3QU (Lamppost outside)	N/A	531940	182550
23 Exmouth Market, EC1R 4QL (Lamppost outside)	Exmouth Market LSA	531247	182445
59 Amwell Street, EC1R 1UR (Lamppost outside)	Amwell Street LSA	531167	182886
35-37 Clerkenwell Road, EC1M 5RS (Lamppost outside)	N/A	531687	182094
7 St John Street, EC1M 4AA (Lamppost outside)	N/A	531801	181829

Equality Impact Assessment: Screening Tool

Summary of proposal

Name of proposal	Public Space Protection Orders (street drinking and dog control)
Reference number (if applicable)	
Service Area	Community Safety
Date screening completed	23/05/2023
Screening author name	Naomi Murphy
Fairness and Equality team sign off	Hezi Yaacov-Hai
Authorising Director/Head of Service name	Johnathon Gallagher

Before completing the EQIA Screening Tool please read the guidance and FAQs. For further help and advice please contact equalities@islington.gov.uk.

Please provide a summary of the proposal.

Please outline:

- What are the aims/objectives of this proposal?
- Will this deliver any savings?
- What benefits or change will we see from this proposal?
- Which key groups of people or areas of the borough are involved?

The Community Safety Team are in the process of seeking an extension for a current Public Space Protection Order (PSPO) that covers street drinking and uncontrolled dogs across the whole borough. The purpose of this proposal is to limit and restrict anti-social behaviour caused by alcohol consumption in public spaces and anti-social behaviour caused by uncontrolled dogs.

There already existing PSPOs in place managing these issues, which is due to expire on the 19th of October 2023. This document is prepared in support of the application for an extension of this PSPO for a further three years expiring on the 19th of October 2026.

The proposal aims to manage anti-social behaviour so that residents and others in the borough can freely enjoy public spaces such as parks and green spaces without fear of anti-social behaviour. By taking proportionate actions such as restricting the exercising of dogs in children's play areas and parks, the order also seeks to safeguard children and young people. The current restrictions have been in place for over ten years and are working well.

The proposal seeks to extend the use of the powers already in place. There are no amendments sought in regard to the current and existing powers other than the extension of three years as is required in the legislation.

The PSPO for alcohol does not ban drinking in public places but enables authorised council officers to ask people to stop drinking where they have reason to believe that if they do not, alcohol-related nuisance and annoyance is likely to occur and require individuals to surrender the alcohol and any opened or sealed containers.

These powers are not intended to disrupt peaceful activities and are used explicitly for addressing nuisance or annoyance associated with the consumption of alcohol in a public place. It is not a criminal offence to consume alcohol within a designated area. An offence is only committed if the individual refuses to comply with a Police Officer's request to refrain from drinking.

Group of people	Impacted?
Service users	Yes
Residents	Yes
Businesses	Yes
Visitors to Islington	Yes
Voluntary or community groups	Yes
Council staff	No
Trade unions	No
Other public sector organisations	No
Others	Please specify:

What consultation or engagement has taken place or is planned?

Please outline:

- Which groups or communities you have consulted/plan to consult
- Methods used/will use to engage (for example, focus groups)
- How insight gained from engagement or consultation has been/will be fed into decision making or proposal design

If you have not completed any engagement activity and do not plan to, you should outline why this decision has been made.

A borough wide consultation will be implemented by using the new online Let's Talk Islington tool. This approach will ensure we reach the widest audience. The consultation will also be promoted by the communications team through a variety of existing channels including social media.

Given the nature of the orders we will also make specific contact with key stakeholders including the Islington Safer Neighbourhood Board, dog walking and interest groups, friends of parks groups and alcohol support groups. This ensures that views are reflective of not only the wider public, but that consideration is given to engaging with those who may have specialist knowledge, expertise, or experience in relation to the orders.

What impact will this change have on people with protected characteristics and/or from disadvantaged groups?

Of the groups you have identified above, please now indicate the likely impact on people with protected characteristics within these groups by checking the relevant box below. Use the following definitions as a guide:

Neutral – The proposal has no impact on people with the identified protected characteristics

Positive – The proposal has a beneficial and desirable impact on people with the identified protected characteristics

Negative – The proposal has a negative and undesirable impact on people with the identified protected characteristics

You should then assess whether the negative impact has a low impact, medium impact or high impact. Consider the level and likelihood of impact. Please also think about whether the proposal is likely to be contentious or perceived as a negative change by certain groups, as this could justify the completion of a full EQIA. See the guidance for help.

Protected characteristic	Positive impact	Neutral impact	Negative impact	Description of the impact (if applicable)
Age	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in any way for people with any of

Protected characteristic	Positive impact	Neutral impact	Negative impact	Description of the impact (if applicable)
				the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic more likely to commit an anti-social behaviour offence.
Disability (include carers)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in any way for people with any of the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic more likely to commit an anti-social behaviour offence.
Race or ethnicity	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in

Protected characteristic	Positive impact	Neutral impact	Negative impact	Description of the impact (if applicable)
				any way for people with any of the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic more likely to commit an anti-social behaviour offence.
Religion or belief (include no faith)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in any way for people with any of the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic more likely to commit an anti-social behaviour offence.

Protected characteristic	Positive impact	Neutral impact	Negative impact	Description of the impact (if applicable)
Gender and gender reassignment (male, female or non-binary)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in any way for people with any of the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic more likely to commit an anti-social behaviour offence.
Maternity or pregnancy	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in any way for people with any of the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic more likely to commit an anti-

Protected characteristic	Positive impact	Neutral impact	Negative impact	Description of the impact (if applicable)
				social behaviour offence.
Sex and Sexual Orientation	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in any way for people with any of the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic more likely to commit an anti-social behaviour offence.
Marriage or Civil Partnership	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in any way for people with any of the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic

Protected characteristic	Positive impact	Neutral impact	Negative impact	Description of the impact (if applicable)
				more likely to commit an anti-social behaviour offence.
Other (e.g. people living in poverty, looked after children, people who are homeless or refugees)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	Choose an item.	The change is unlikely to be discriminatory in any way for people with any of the protected characteristics. Propensity to commit anti-social behaviour offences is not a protected characteristic nor is any person with a protected characteristic more likely to commit an anti-social behaviour offence.

How do you plan to mitigate negative impacts?

Where there are disproportionate impacts on groups with protected characteristics, please outline:

- The other options that were explored before deciding on this proposal and why they were not pursued
- Action that is being taken to mitigate the negative impacts

Action	Lead	Deadline	Comments

Screening Decision	Outcome
Neutral or Positive – no full EQIA needed*.	Yes/No
Negative – Low Impact – full EQIA at the service director’s discretion*.	Yes/No
Negative – Medium or High Impact – must complete a full EQIA.	Yes/No
Is a full EQIA required? Service decision:	Yes/No
Is a full EQIA required? Fairness and Equality recommendation:	No

* If a full EQIA is not required, you are still legally required to monitor and review the proposed changes after implementation to check they work as planned and to screen for unexpected equality impacts.

Please send this completed EQIA Screening Tool to equalities@islington.gov.uk for quality checking by the Fairness and Equality Team.

PSPO Extension 2023 - Supporting Data

Supporting Statements

"The Public Space Protection Order for street-based drinking is a vital tool that my officers are able to utilise in the prevention of public order offences and in proportionately dealing with anti-social behaviour associated with street drinking on the streets of Islington.

The PSPO has been vital in our ability to effectively manage regular large crowds such as those associated with football matches at Arsenal over the past 13 years and is a tool that is used regularly by officers in seeking to prevent the escalation of anti-social behaviour to minimise the negative impact on our residents.

The Metropolitan Police fully support a three-year extension of the existing PSPO for street drinking across the borough and are committed to working with the council and its partners in making Islington a safer place for all."

Superintendent Jack May-Robinson

Metropolitan Police

Supporting Statements

"As the Street Population and Outreach Co-ordinator, my role is to help those on the streets of our borough to move into accommodation and to get support with a range of complex needs and challenges. Over the past three years, we've successfully reduced our rough sleeping numbers by over 75% and helped to support hundreds of people with multiple disadvantage.

We see a range of street-based activity, particularly in relation to alcohol and substance use that has a detrimental effect on the well-being of those involved as well as the wider community, who suffer from instances of anti-social behaviour. In all cases my team and I provide offers of support for those on the streets and their well-being is our number one priority.

Whilst our engagement is largely successful, we cannot compel everybody to take up the offers of support that we provide and may require support from other partners such as police and Parkguard where anti-social behaviour hot spot locations occur.

Our experience of the alcohol PSPO is that it is a proportionate tool that allows officers to discourage street drinking where problems are persistent and impact the wider community. I support the extension of the current PSPO to manage ASB and will continue to work closely with partners to help the most vulnerable on our streets."

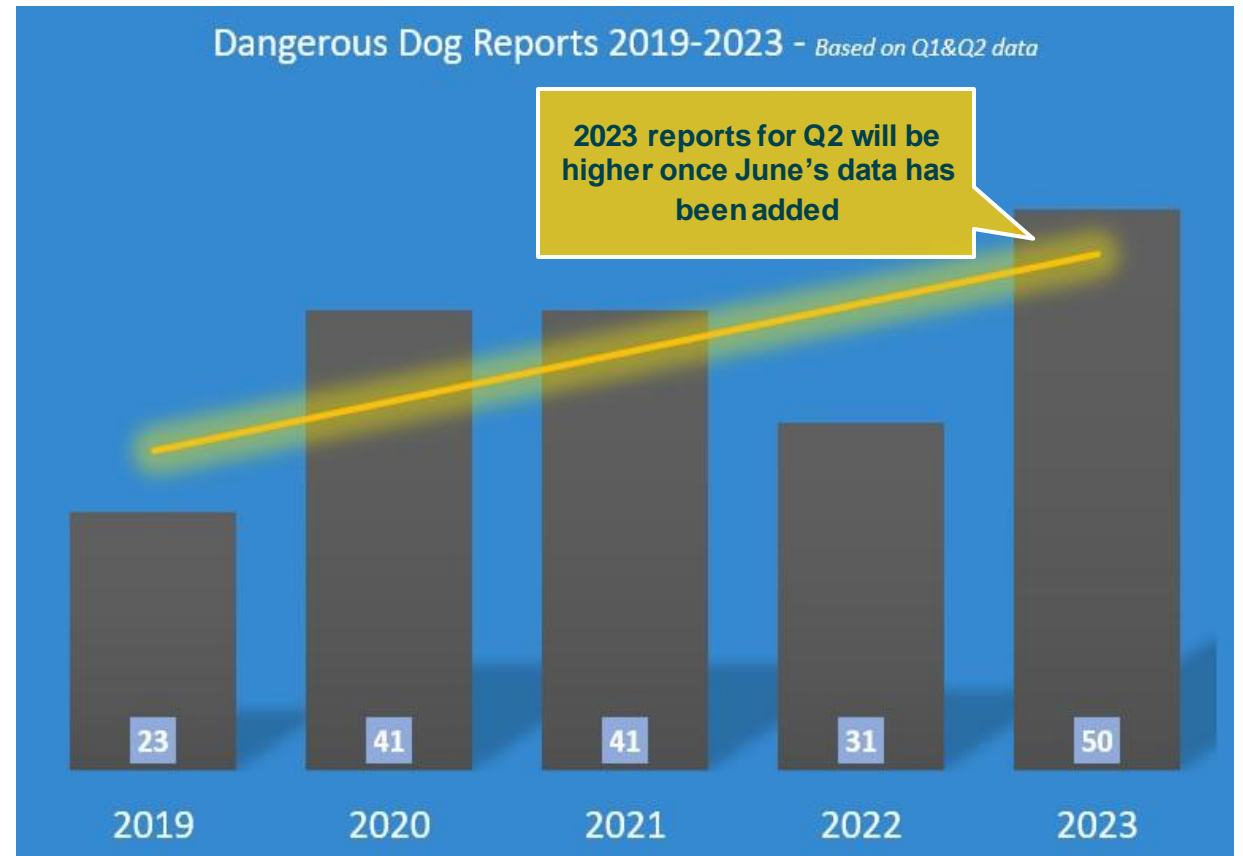
Sarah Turley

Street Population & Outreach Co-Ordinator

Dangerous Dogs – Reports from Q1&Q2 Year on Year Comparison

- Dangerous dog reports in Islington are at a 5-year high in 2023, despite not having June's data included in the analysis
(2019-2022 include January-June Q1&Q2 data)
- This indicates that the presence of (at least "dangerous") dogs in our community is increasing
- Dog fouling however is decreasing in 2023 which goes against the trend of this other ASB dog related issue
- This supports the efficacy of a dog fouling PSPO as the data shows it's reducing the act despite other dog-related ASB occurrences increasing

Dangerous Dog Reports are trending upwards, while Dog Fouling Reports are trending the opposite way.



ASB – Dog Fouling Witnessed and Reported 2019-2022

- Since the introduction of the PSPO in 2020, there has been a reduction in the number of reports received
- There was a 10% decrease between 2019 (no PSPO) and 2022 (PSPO active and no lockdowns)



2023 January– May Comparison with Previous Years



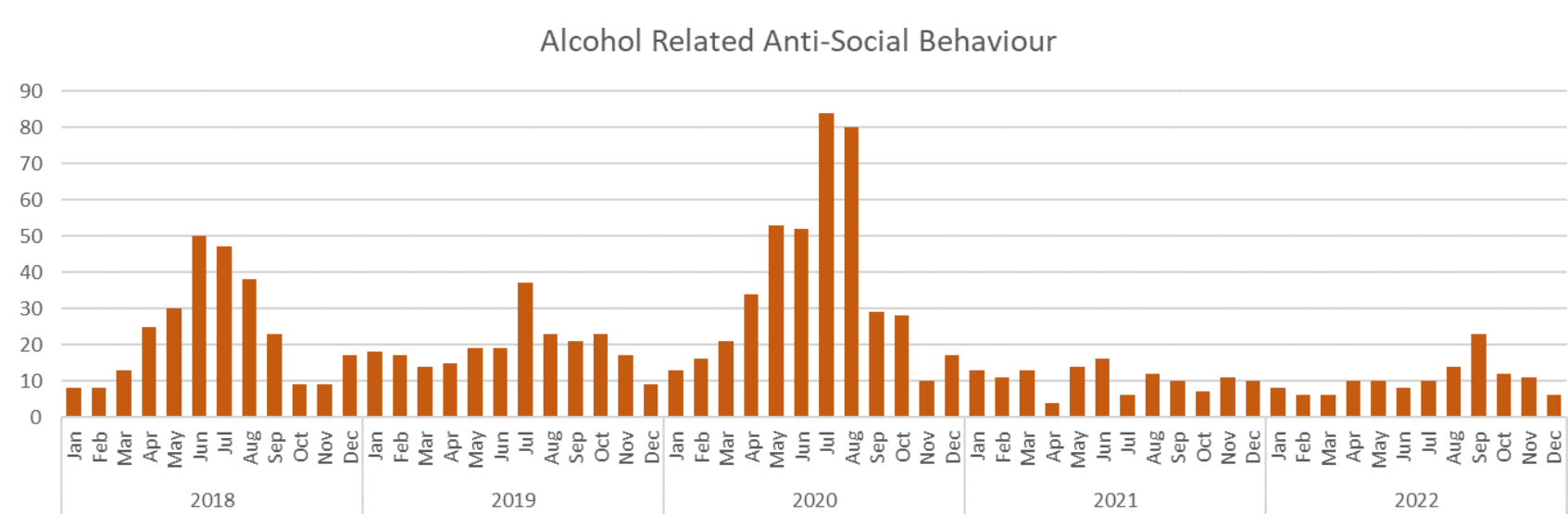
Looking at 2023 Reporting for the first 5 months, dog related complaints continue to reduce year on year

Key Fact: There has been a 29% reduction when comparing 2019 to 2023
(based on Jan– May)

ASB – Alcohol Related Anti-Social Behaviour – 2018 until 2022

Alcohol related anti-social behaviour (ASB) has been taken from calls to Islington Council Anti-Social Behaviour Reporting Line. The data has been extracted from M3 Public Protection and includes the following two categories. ‘Drinking in a Public Place’ and ‘Rowdy/Drunken Behaviour’.

Figure 1 shows alcohol related ASB reports to Islington Council between 1 April 2018 and 31 December 2022. In line with all ASB trends, reports increased in 2020 throughout lockdowns. Generally reports peak during the summer months in line with good weather. Reports in 2021 and 2022 are lower than pre-Covid levels.

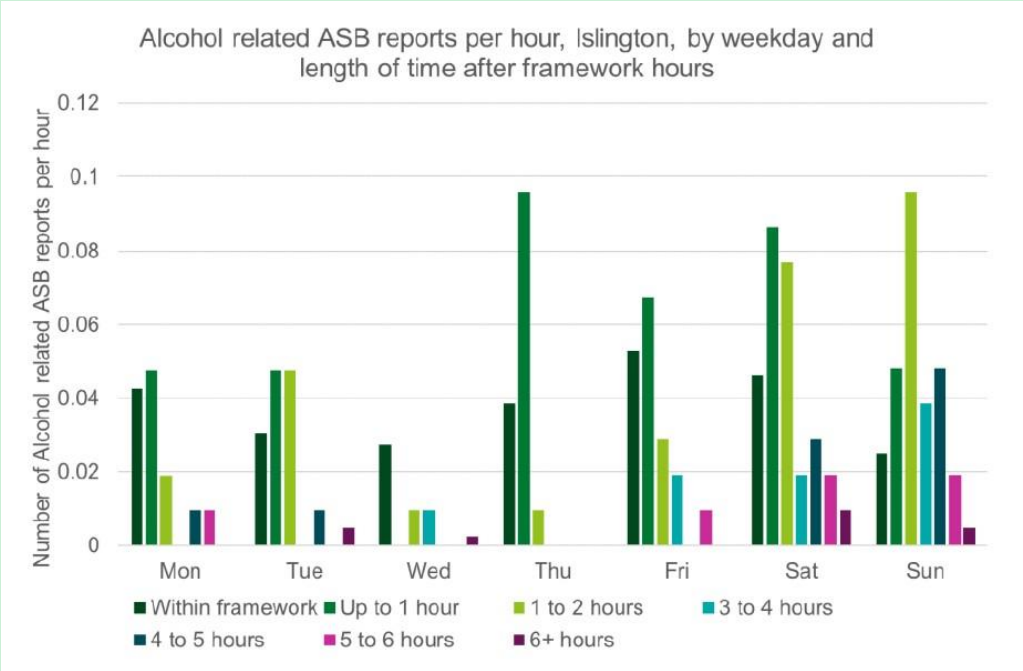
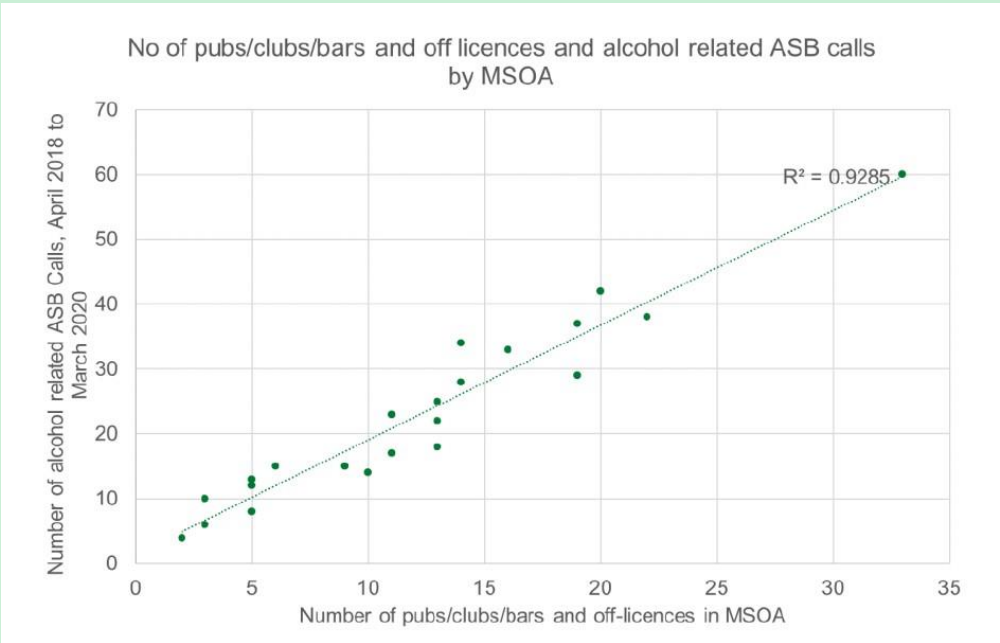


In total 66% of calls were categorised as ‘Rowdy/Drunken Behaviour’ and 34% classified as ‘Drinking in a Public Place’. These were the two most appropriate categories to assess alcohol related anti-social behaviour (ASB).

ASB – Alcohol Related ASB links with Licensed Premises

The chart below shows there is a strong correlation between the location of alcohol related ASB calls and the number of licensed premises within small geographical areas (MSOA's). For example, areas with more licensed premises are likely to see higher levels of alcohol related ASB.

The chart below shows that the number of alcohol related ASB calls peak in general up to 1 hour after framework hours, with the exception of a Sunday, where calls peak 1-2 hours after framework hours.

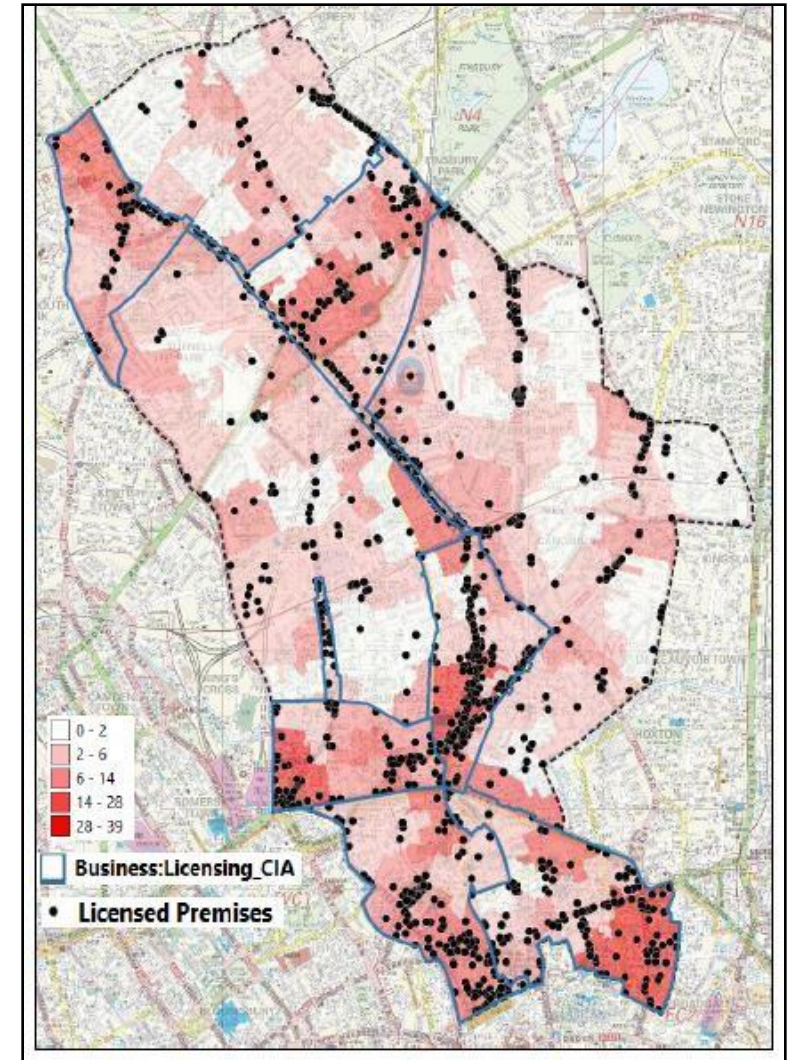


ASB – Alcohol Related ASB links with Licensed Premises

The map on the right is a thematic map of alcohol related ASB calls by Lower Super Output Area. The darker reds show higher volumes of calls. The map shows concentrations of alcohol related calls within Cumulative Impact Areas in close proximity to clusters of licensed premises.

A Cumulative Impact Area is a designated zone where evidence has indicated that the number, type or density of licensed premises is impacting adversely on the licensing objectives, namely, crime and disorder, public safety, public nuisance and the protection of children from harm.

Overall street based anti-social behaviour hot spots in Islington are often focussed in and around estates and green spaces. Alcohol related ASB is focussed much more in night time economy areas/ town centres.

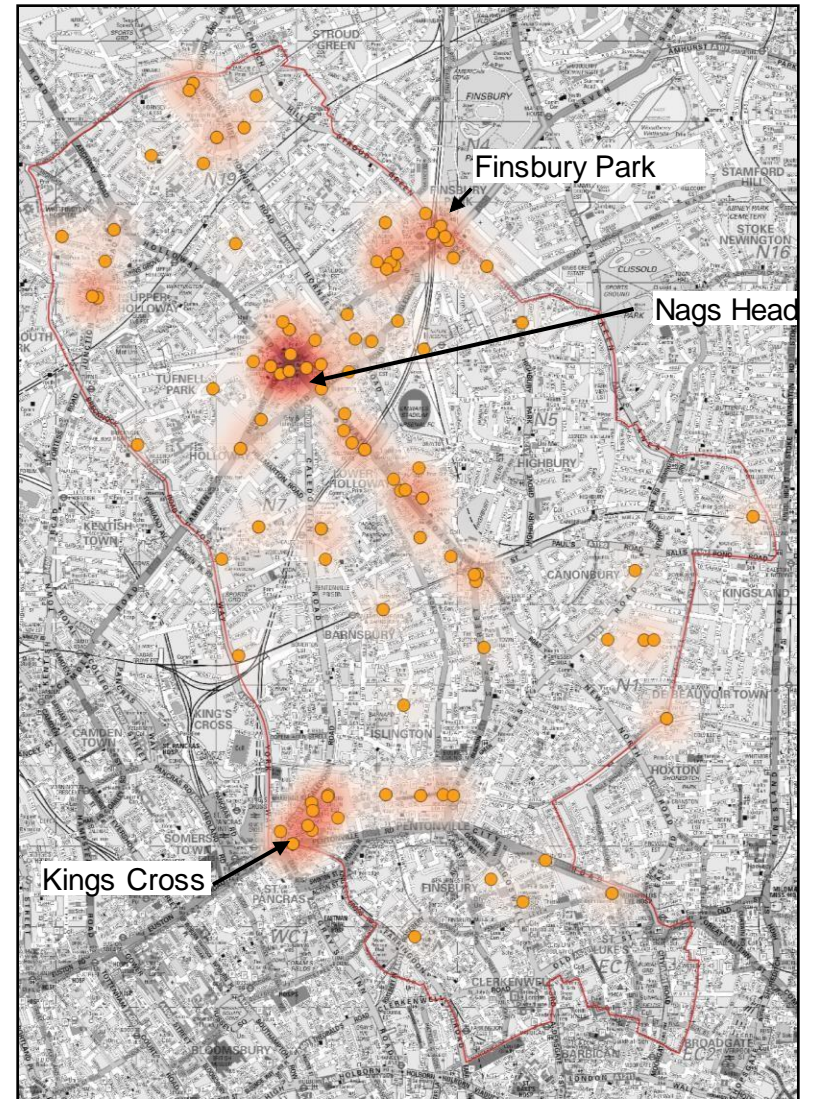


Alcohol Related ASB - Enforcement

We have measured enforcement of alcohol related anti-social behaviour through the issuing of Anti-Social Behaviour Warnings (ASBW's). ASBW's can be issued by both Parkguard and Police officers.

Results

- In total 162 ASBW's have been issued in Islington for alcohol related ASB
- There were 100 issued in 2021
- In total 122 unique people were issued ASBW's for alcohol related ASB
- There were 8 ASBW's issued to young people aged under 18. Referrals were made to our Targeted Youth Support
- The highest proportions of ASBW's were issued in the 40-49 and 50-59 age groups
- 62% of ASBW's for alcohol related ASB were issued by the police and 38% by Parkguard officers
- The highest volumes of ASBW's for alcohol related ASB were issued in the Nags Head Town Centre, Finsbury Park Town Centre and the Kings Cross area.



Alcohol Related Crime

Crime data has been extracted with features including 'alcohol consumed', 'victim had been drinking' and 'susp been drinking'. Whilst these features are not well recorded on CRIS, the assumption is made that this is consistent across the BCU so can still provide some meaningful analysis around locations and times of incidents.

The chart below shows alcohol related crime between 1 April 2018 and 31 December 2021. In line with crime trends, reports decreased during lockdowns in 2020 and have since increased.

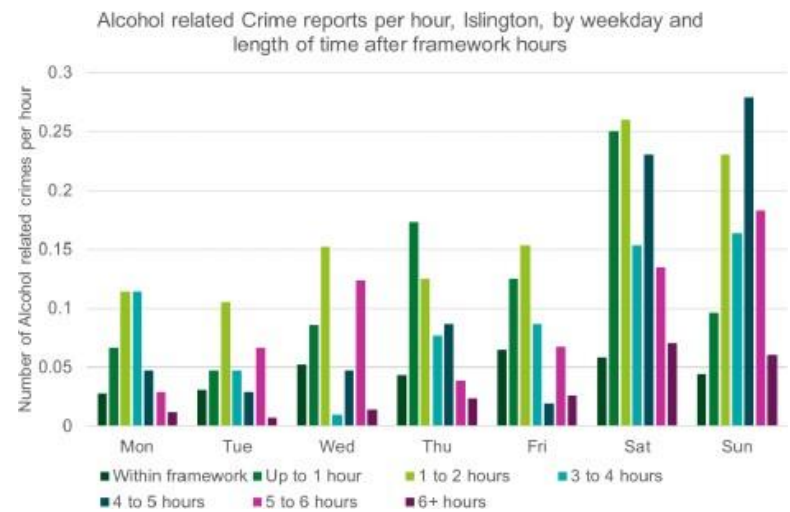


Violence against the person was the most common crime type containing an alcohol related feature code, accounting for almost two thirds of all offences. This is followed by sexual offences, which accounted for 13% of all offences.

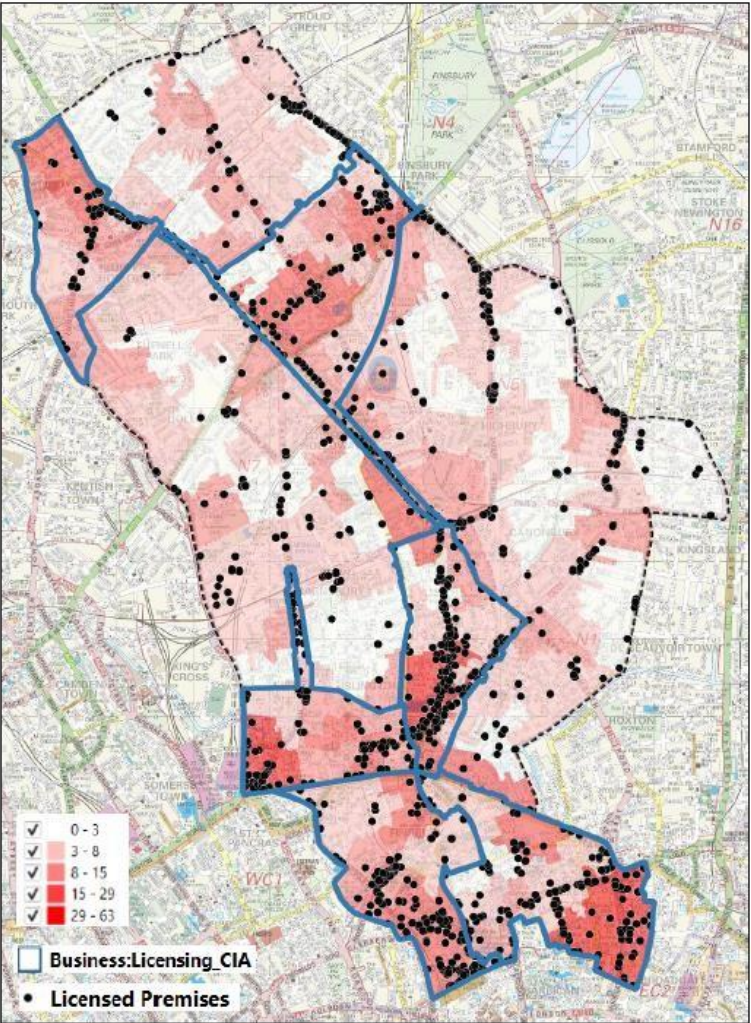
Similar to ASB, there is a strong correlation between the locations of alcohol flagged crime within areas of high concentration of licensed premises within small geographical levels.

Alcohol Related Crime links with Licensed Premises

On the right is a thematic map of alcohol flagged crime by LSOA. The darker reds show higher volumes of offences. The map shows concentrations of alcohol related crime within Cumulative Impact Areas in close proximity to clusters of licensed premises. A Cumulative Impact Area is a designated zone where evidence has indicated that the number, type or density of licensed premises is impacting adversely on the licensing objectives, namely, crime and disorder, public safety, public nuisance and the protection of children from harm.



The chart on the left shows that high rates of alcohol flagged crime is committed after framework hours, in some cases 5-6 hours after.



APPENDIX 6

Public Consultation, Summary of Results

The Consultation

The council propose extend the existing Public Space Protection Orders (PSPOs) for dogs and for anti-social behaviour related to street-based alcohol use. The current PSPOs expire on 19th October 2023 and the proposal is to extend their use for another three years.

As part of the proposed changes a public consultation was undertaken to gather views from the local community and key stakeholders. The consultation run from 14th June 2023 to 17th July 2023 and responses were gathered via our new online Let's Talk Islington engagement tool as well as by hard-copy survey submissions.

In addition to seeking general feedback, the council made requests for direct consultation from communities or specific groups in the borough who may have a specific interest in the proposal. For example, direct contact was made to all Friends of Parks groups in the borough as well as to Tenant and Resident Associations, residents' networks and ward panel chairs. Given the nature of the PSPO in relation to street drinking, a range of alcohol support organisations and charities were contacted to seek their views.

Promotion of the consultation was undertaken by using a variety of channels including social media, electronic noticeboards, and leaflets. Additionally, there were over 100 signs promoting the consultation erected in the parks and spaces affected by the proposal as well as in each of the wards in the borough.

The council received 151 responses to the consultation in the period of time that it was open. Of those that provided answers to demographic information, 81% of respondents were living in Islington, 17.5% work in the borough and the remainder were visitors.

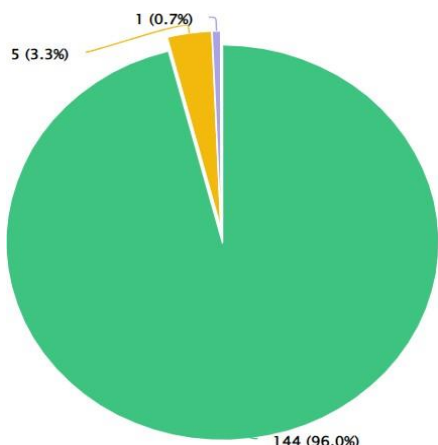
The complete consultation results including all comments from respondents can be found here: [Survey Responses Report Final.pdf](#)

Responses to consultation questions

Dogs on leads by direction

Question: Do you support the proposal regarding dogs on leads by direction being extended for a further three years?

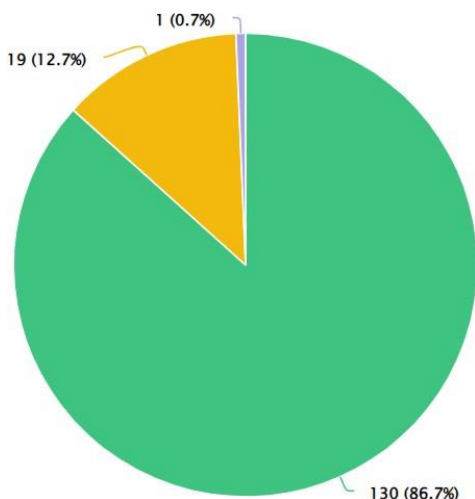
Yes: 96% (144 respondents)
No: 3.3% (5 respondents)
Don't know: 0.7% (1 respondent)



Dog exclusion

Question: Do you support the proposal regarding dog exclusion being extended for a further three years?

Yes: 86.7% (130 respondents)
No: 12.7% (19 respondents)
Don't know: 0.7% (1 respondent)



Issues raised regarding the PSPO for dogs

There were comments from respondents who stated that they do not agree with exclusion areas for dogs apart from playgrounds where children and families play, whilst others called for additional signage in woodland areas and pathways due to the impact, they feel dogs are having on nature and dangerous dogs not being on leads in the general community.

Some respondents suggested that dogs should not be excluded from entire parks but only from specific areas and made the point that excluding dogs from certain parks / gardens can put pressure on owners who have both children and dogs alike.

Several respondents called for tighter enforcement of the orders to increase compliance around uncontrolled dogs and bigger signage across borough for the purpose of owners who allow dogs off leads when walking through the street.

There were also individual comments related to specific parks including:

- Barnsbury Square – “Has become a magnet for uncontrolled dogs, off their leads. Sometimes very aggressive”
- Stafford Cripps estate – “Dog fouling is an issue”.
- Waterlow Park – “Dog fouling is an issue”.
- Isledon Gardens – “Need to encourage more dogs on leads”.
- Duncan Terrace Gardens – “Grass is being destroyed by dogs”.

The council tackles dog fouling and other dog issues in a range of ways. Members of the public can report dog fouling using the [Clean Islington app](#) and can report concerns about a dog's behaviour in a public area online through the My eAccount or by calling the council's customer service number who can alert the Parkguard patrol.

The council advises and educates dog owners about responsible dog ownership through sessions run in the park by the Parkguard patrols. There are signs and stickers throughout the borough which highlight the laws and penalties. These signs are placed on all litter bins and in parks and estates. Furthermore, Parkguard and ASB teams monitor dog owners during their patrols.

Dog exclusion areas are generally used to stop dogs from entering certain areas, like children's play areas and sports courts.

The dogs on leads by direction order stops owners from exercising dogs off-lead on roads, car parks, churchyards, and communal areas on estates. The order also gives authorised council officers the power to request that dogs are put on leads where they are not under the appropriate control of their owner, or where they are causing damage or acting aggressively.

The police, Parkguard patrols, ASB patrols and animal wardens are all able to enforce PSPOs and can issue fixed penalty notices where required.

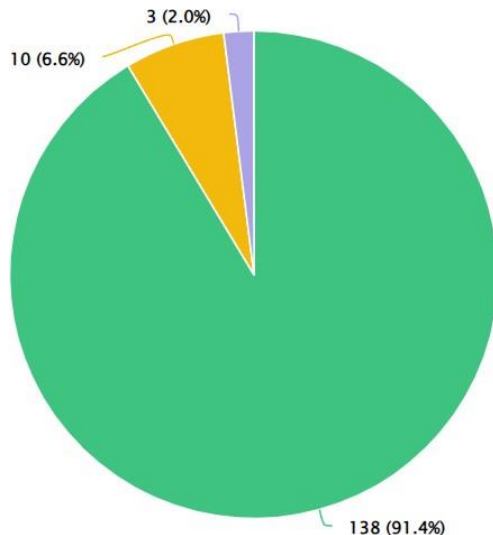
Street drinking

Question: Do you support the proposal to extend the PSPO to tackle anti-social behaviour related to street drinking for a further three years?

Yes: 91.4% (138 respondents)

No: 6.6% (10 respondents)

Don't know: 2% (3 respondents)



Key issues raised regarding the street drinking PSPO

The most common comment regarding the street drinking PSPO was a call for more enforcement of the order and for consideration to be made to include drugs and other activity such as Nitrous Oxide.

Many respondents raised issues about specific locations in Islington where they feel street drinking and ASB are a real problem these included:

- Biddestone Park
- Hillside Park
- Hornsey road
- Mildmay
- Spa Fields

The responses from the consultation will be shared with the council's street outreach team to

ensure that these locations are tasked to offer any specialist support needed. Where there are issues of ASB related to street drinking this will be shared with the ASB team for action in conjunction with partner agencies.

The Night Safe Patrol Service have the capability to respond to a wide range of night-time issues, such as drinking in the street and members of the public are encouraged to report ASB related to street drinking via the council's online [ASB reporting form](#). If members of the public have information about **who** is causing this type of offence, the council can investigate the matter and take enforcement action if there is evidence to support it.

Although there is currently no mention of the impact on the street and homeless population, the council has a robust strategy for supporting the street population and those rough sleeping. The council offers a range of tailored support to anyone rough sleeping in Islington and will continue to look at innovative ways to help them into safe and secure accommodation. Anyone who is regularly on the street in Islington will have been approached by one of our services, had an initial assessment and been offered support. Our specialist team works with them to tackle issues like substance misuse, mental health, and homelessness.